

MAY 2023

Professional Dialogue Exercise PDEX-JIP

LAYMAN No.4 FINAL REPORT



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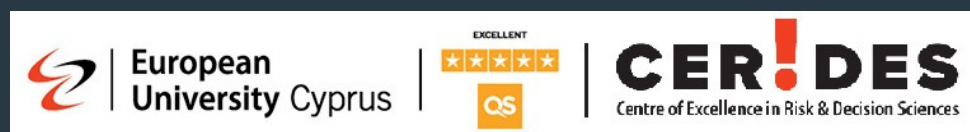


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Project Fact Sheet

Project number: P101048587
 Project name: Professional Dialogue Exercises - Jordan Israel
 Palestine
 Project acronym: PDEX-JIP
 Call: UCPM-2021-EX
 Topic: UCPM-2021-INT
 Type of action: UCPM Project Grants
 Granting authority: European Commission-EU
 Project Duration: 01/01/2022- 30/06/2023

Project Lead



Project Partners



JOHANNITER





Abstract

The overall aim of PDEX-JIP is to improve Civil Protection (CP) preparedness and response inside and outside the Member States of the Union Civil Protection Mechanism (UCPM) by providing a testing environment and a learning opportunity for all actors involved in CP interventions.

The sub-region of Jordan, Israel and Palestine is a unique training environment of outermost interest for the UPCM.

PDEX-JIP Project will:

- a) produce an assessment of the CP situation,
- b) draft joint Standing Operating Procedures (SOPs) on parties' request ,
- c) hold joint planning conferences,
- d) implement a Table-Top Exercise (TTX) training Host Nation Support (HNS) in a specific environment,
- e) perform a Joint Full-Scale Exercise (FSX),
- f) provide an Evaluation that includes a Lessons Learned (LL) process
and recommendations for the Way ahead,
- g) provide the sub-region with HNS-guidelines considering the specific response environment.

The project is designed to achieve overall strengthening of disaster preparedness in the JIP region while increasing interoperability and HNS measures for international and regional disaster response.



Goals/Objectives

- Analyse the CP situation in the JIP region,
- Conduct joint planning with JIP partners
- Develop a joint SOP for international disaster response,
- Prepare and conduct one HNS TTX
- Prepare and conduct one joint FSX,
- Conduct an evaluation of the current state of affairs in the region
- Conclude with a LL procedure and recommend a way ahead for the JIP region.

Expected Results

- Enable the response to a large-scale disaster in the region by creating interoperability between all involved actors
- Enable support to vulnerable groups, Common SOP
- Prepare and conduct one joint FSX,
- Adaptation of disaster response plans,
- Develop specific HNS guidelines.



Kick Off Meeting 01.02.2022



The kick off meeting took place on Tuesday the 1st of February 2022, in Brussels, Belgium. Mr. Evangelos Katsaros, of the coordinating team, CERIDES and as the Research Associate, and Manager of the project, physically attended the meeting and presented the planned activities to the DG-ECHO Officers. Representatives from all consortium partners attended the meeting in virtual mode

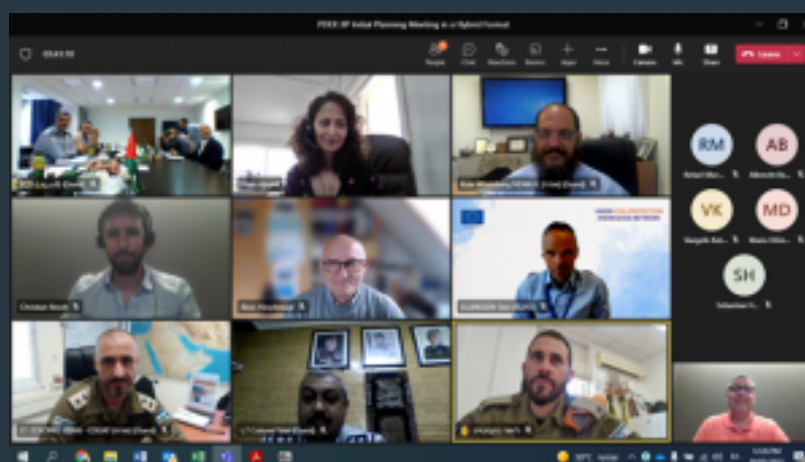




Hybrid Meeting 29-30.05.2022



A hybrid meeting took place in Tel Aviv and Ramallah between 29 and 30 May 2022. The 3 countries in their delegations included representatives from their Civil Protection National Authorities and various other services that will be instrumental for the Full Scale Exercise. The meeting took place in a really positive atmosphere and various details were discussed about the TTX Table Top Exercise that will take place in November and in particular about the SOP Standard Operating Procedures during the exercise.





Main Planning Conference, Cyprus 2-3.11.2022



A historical meeting for the JIP region took place in Cyprus, in November 2022 with all the consortium participating but also JIP Delegations Attending; specifically Jordanian Delegation - National Center for Security and Crisis Management (NCSCM), Jordanian Civil Defense (JCD); Israeli Delegation - National Emergency Management Authority (NEMA), Coordination of Government Activities in the Territories (COGAT), and Military Liaison Office; Palestinian Delegation - Palestinian Civil Defense (PCD), Civil Affairs, Metrology, MOFA, and Military Liaison Office. From the United Nations: UNOCHA Jordan (regional JIP Professional Dialogue Project Coordinator, as well as conference facilitator), UNOCHA oPt, UNOCHA Emergency Response Section from Geneva.





Achievements of the Main Planning Conference (1/3)



As the JIP has worked successfully on the technical elements of a Flood Early Warning System there could also be in the future joint work on an Earthquake Early Warning Systems (EEWS).

The Palestinian Civil Defence (hereinafter, PCD) conveyed the need to enhance their capabilities, access equipment, and develop search and rescue teams to ensure response success. PCD specified that they do not have the trucks, equipment, and warehousing to respond to natural disasters. As such, preparedness at the regional level is required in order to respond to all types of natural disasters and risks, in addition to receiving humanitarian assistance from international donors. Specific request also to develop the internal capacities of the PCD both in term of equipment and training. Jordan's Civil Defence (hereinafter, JCD) and the National Center for Security and Crisis Management (hereinafter, NCSCM) agreed that common understanding and proper terminology must be established to unify response efforts moving forward. JCD suggested that JIP could evolve to include new technical spheres, some work on which has been done bilaterally between Jordan and Israel already, as well as combating varying risks collectively by means of joint field work, risk assessments, and continued coordination.



Achievements of the Main Planning Conference (2/3)



JIP delegations discussed key stakeholders' services and infrastructure to be engaged in FSX, including the Current Status Exercise Logistics and Host Nation Support, incoming teams, EXCON, EUCPT, observers and VIP programme INSARAG cooperation.

Regarding the TTX Structure of the scenario, NEMA informed that their training audience will try to include 20 different organizations and ministries in Israel depending on the finalization of the scenario, and Jordan will have at least 36; the Palestinian Delegation likewise confirmed serious inter-ministerial commitment. OCHA added that there are seven (7) INSARAG teams an hour flight away in the case of international assistance.

The coordinator, European University of Cyprus (CERIDES) introduced the evaluation of FSX Exercise and the awareness campaign that serve the purpose of facilitating improvement, including test response procedures, and providing practice for participants.



Achievements of the Main Planning Conference (3/3)



JIP delegations commenced with the revised trilateral understanding draft to establish the operationalization framework for collective response. NEMA indicated that the trilateral understanding is a milestone, and commended PCD for their pen-holding role in drafting the trilaterally agreed guiding principles elements.

JIP delegations will review the document language ensuring full coherence of language with INSARAG guidelines to ensure full clarity.

The JIP delegations and Consortium discussed the objectives of the TTX. Its aim is to conduct a discussion-based exercise, in which the planned FSX scenario will be simulated and discussed, in addition to all relevant existing plans, documents, maps, guidelines etc. can be used and elaborated on, as well as possible problems and connected solutions identified for an efficient and simulated FSX.



Table Top Exercise parallel in Jordan, Israel and Palestine 08-09.01.2023

The aim of the TTX was to conduct a discussion-based exercise, in which the planned FSX scenario was simulated and discussed. All relevant existing plans, documents, maps, guidelines etc. were used and elaborated on, possible problems and connected solutions were identified and at the end the ground for an efficient simulated FSX was set. Consortium experts facilitated the TTX in all three areas (Amman, Ramallah, Tel Aviv) familiarizing all beneficiaries with International Assistance Procedures.

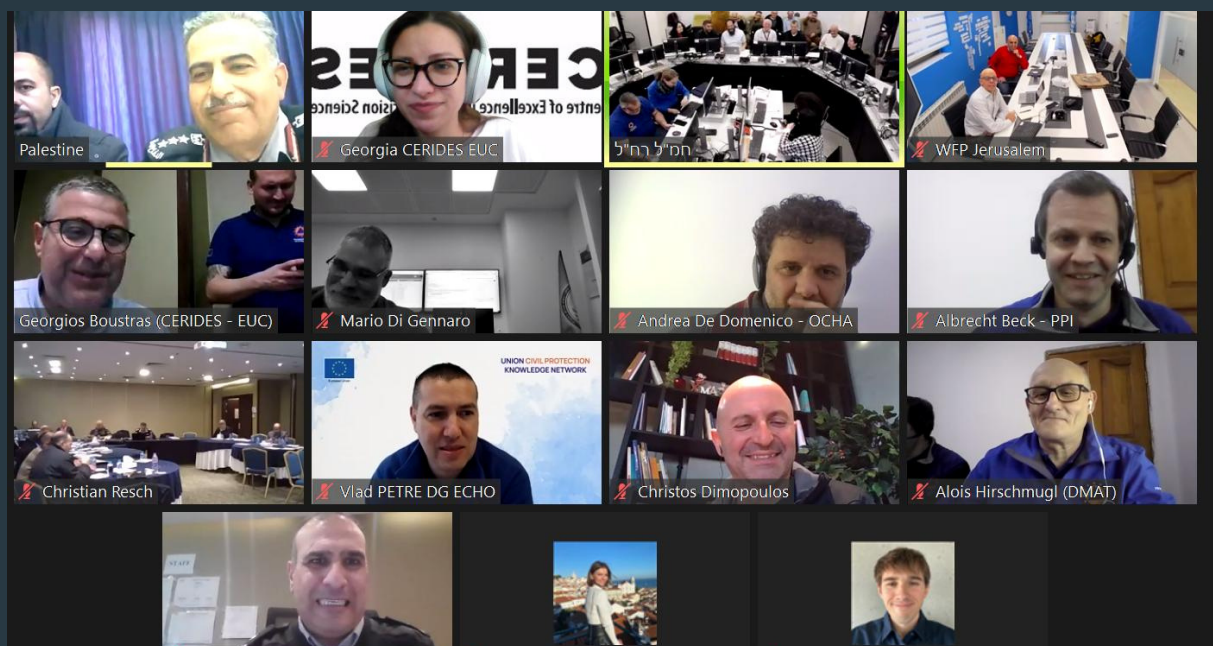




Table Top Exercise Jordan

Jordan has not been severely affected by the earthquake and simulated efforts to fully support Israel and Palestinian Authority cope with disaster impacts.

Jordan will facilitate international assistance reach areas in need. Actual testing will take place during Full Scale Exercise.





Table Top Exercise Israel

Israel simulated both earthquake management within its territory, as well as the procedures for requesting, receiving and distributing international assistance in hit areas. The process of finding solutions under pressure for optimizing cooperation with Jordan and Palestine Authority in case of a big earthquake has been tested.

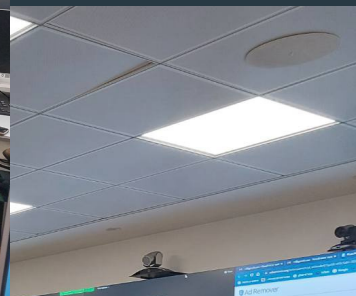




Table Top Exercise Palestine

Palestine Authority simulated host of international assistance and support of local population the 1st critical hours of a devastating earthquake.





Final Planning Meeting, Tel Aviv, 6-7.02.2023

The Final Planning Meeting took place on 6th-7th of February 2023 in a hybrid way in Tel Aviv. The objectives accomplished were:

- Discussion of the outcomes and lessons from the TTX in their relevance for the FSX, inter alia the evaluation of the guidelines
- Finalization of the planning for the FSX, including the scenario and injects, including the deployment of field hospital
- Discussion of logistical details and field visit of exercise sites
- Discussion of Observer and VIP program for the exercise
- Familiarization with the Evaluation Process of the FSX





Final Planning Meeting

Snaphots

EARTHQUAKE

EVENT INFO

7.8
Magnitude

Place: 26km E of Şekeroaba

Time: 06 Feb. 2023, 01:17 GMT

Depth: 24.07 km

Coord.: Lat: 37.2 Lon: 37.0

PEOPLE LIVING IN THE AREA

Within **15 km** from epicenter: **14,926**

Within **30 km** from epicenter: **209,532**

Within **50 km** from epicenter: **2,648,611**

FOOD SECURITY

14.8 M
People with insufficient food consumption

IN THE COUNTRY

Gaziantep, Turkey

WEATHER FORECAST

Current Conditions: **1°C**

Cloud cover: 100%

Humidity: 100%

Wind: 4.16 m/s

Day	Tue	Wed	Thu	Fri	Sat	Sun	Mon
Icon							
Temp	1	-7	2	-6	-4	-5	-4
Wind	1	2	4	3	4	4	3

WFP WORLD FOOD PROGRAMME PRESENCE

OFFICES IN THE AFFECTED COUNTRY

Country Offices: 1

Reference Regional Bureau for Turkey: RBC - Cairo

CLOSEST FACILITY

Gaziantep, Area Office, TUR (37km from epicenter)

Automatically generated alert powered by: **ADAM** - Automated Disaster Analysis and Mapping

06 February 2023 | 01:38:20 GMT

Follow alerts via Twitter: [@wfp_adam](#)

Geographical Overview of the FSX:

PDEX-JIP

PREPARED

CERIDES

Professional Dialogue Exercise

Short Summary

The **Exercise Evaluation Process**, although it is now a standard process in all FSXs, it is still not (vet)-

arched in a

CERIDES

Professional Dialogue Exercise

16



Full Scale Exercise Israel, Palestine, Jordan, 12- 16.03.2023

The Full Scale Exercise took place between 12th - 16th of March 2023 with a great success. It involved approximately 120 participants from 18 countries – Albania, Austria, Belgium, Bosnia, Bulgaria, Cyprus, the Czech Republic, Estonia, Finland, France, Germany, Latvia, North Macedonia, Malta, Montenegro, Romania, Spain, Sweden, along with Israel – as well as the European Union Civil Protection Mechanism, DG ECHO representatives and the United Nations OCHA.





Full Scale Exercise

The agenda that was followed included:

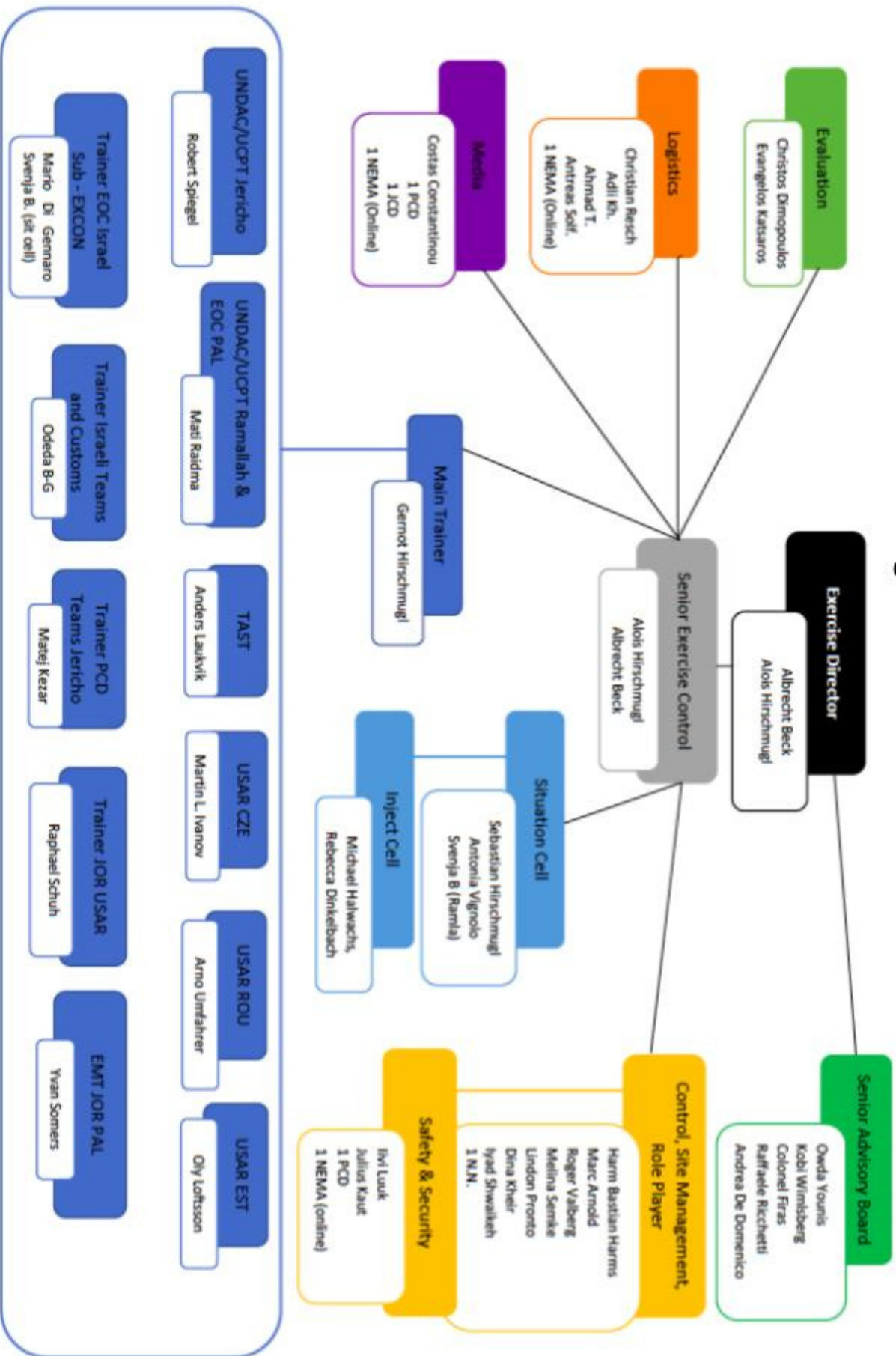
Date	Activity
Sunday 12th of March 2023	Start of the Exercise “National Day” Request for Assistance, Internal, Trilateral and International Coordination Arrival of EUCPT, UNDAC and EU Modules
Monday 13th of March 2023	Arrival of EUCPT, UNDAC and EU Modules Start of International Exercise operations
Tuesday 14th of March 2023	Continuation of Operations
Wednesday 15th of March 2023	Continuation of Operations END Social Event Dinner with Participants
Thursday 16th of March 2023	Hot Wash Up & Evaluation Departure of Participants

FSX Implementation



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FSX - Implementation





Full Scale Exercise

Snaphots



Module	Country	Stages	Team Leads	ETA	Site Location
1 ECCP #USAR	Czech				
2 ECCP MUSAR	Estonia	ON MISSION			
3 ECCP MUSAR	France	PEPSI PLANT			



Germany					
Romania					
ESTINE					





Full Scale Exercise

Snapshots





Full Scale Exercise

Snaphots





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Full Scale Exercise

Snaphots





Full Scale Exercise

Media Coverage Israel



Israël lance un exercice de quatre jours pour améliorer la préparation aux tremblements de terre

i24NEWS

12 mars 2023 à 11:43

dernière modification 15 mars 2023 à 14:11



Yonatan Sindel/Flash90 ■ Des pompiers israéliens participent à un exercice simulant l'effondrement d'un bâtiment à la suite d'un tremblement de terre, à Ma'ale Adumim, le 14 février 2023

استعدادا لوقوع هزة أرضية في إسرائيل: التدريب على محاكاة وصول بعثات الإغاثة من كافة دول العالم



IDF Spokesperson's Unit ■ استعدادا لوقوع هزة أرضية في إسرائيل- إجراء تمرين طوارئ في وزارة الأمن الإسرائيلية



Full Scale Exercise

Media Coverage Israel



THE TIMES OF ISRAEL

[Link](#)

Israel begins drill simulating receipt of international earthquake aid

18 countries, EU and UN involved in 4-day exercise focused on accepting help from allied nations on a large scale in future major national disaster

By **EMANUEL FABIAN** ✓

12 March 2023, 10:59 am | 1



File: IDF search and rescue teams work to find survivors after an earthquake in Turkey on February 10, 2023. (Israel Defense Forces)



Full Scale Exercise

PCD Video





Lessons Learnt and Way Forward Meeting, Cyprus, 09-10.05.2023

The Lessons Learnt and Way Forward Meeting took place between the 9th - 10th of May 2023 in Larnaca, Cyprus. It was co-organized by the Ministry of Foreign Affairs Cyprus and CERIDES_EUC. The event included representatives from the three country beneficiaries, namely the Palestinian delegation including the Major General; Israeli delegation representatives including the Head of Delegation-Director of strategic Cooperation Division of NEMA, Israel, Jordanian delegation including the Brigadier General of the Jordanian Civil Defence. It is important that the DG ECHO project officer Vlad Petre was also present along UN OCHA representatives and Union of the Mediterranean representatives and of PPRD Med. Of course all 7 partners of the project were present with at least 2 representatives each. The panel discussions were led by HE Ms Koula Sofianou, Cypriot diplomat and the Director of CERIDES_EUC, Professor George Boustras.





Lessons Learnt and Way Forward

The agenda that was followed for Day 1 covered:

Agenda Item	Presenter
Quick presentation of the exercise conduction (scenario, set-up, objectives, participants and stakeholders)	DMAT Mr. Alois Hirschmugl and SebastianHirschmugl
Presentation of the results of the evaluation (lessons identified and suggested recommendations)	EUC Dr. Christos Dimopoulos
Presentation by the exercise management of the evaluation on the conduction of the exercise and recommendations for improvement of future UCPM FSEs	PPI Dr. Albrecht Beck
Structured discussion and feedback by the three partners on expectations vs outcomes and national lessons learnt by Jordan, Israel and Palestine	JIP Delegations
Discussions and agreement on common and consolidated lessons identified	All, Coordinated by EUC, DG ECHO
HNS TTX in Jordan	Romanian National Civil Protection Authority (online)



Lessons Learnt and Way Forward

The agenda that was followed for Day 2 covered:

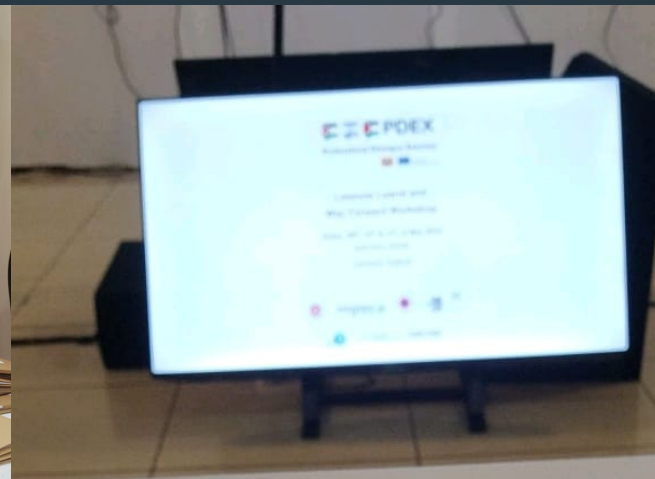
Agenda Item	Presenter
Presentation in plenary of the Lessons Learnt meeting outcomes and workshop setup	EUC Mr. Evangelos Katsaros
Political Initiatives for Cooperation in South-Eastern Mediterranean. The role of civil protection.	MFA Cyprus Ms. Koula Sofianou
European Commission Vision on International Cooperation in Civil Protection in South-Eastern Mediterranean	DG ECHO Mr. Vlad Petre
Union for Mediterranean Strategy on International Cooperation in Civil Protection in South-eastern Mediterranean	UfM
Structured discussions on three round tables (Jordan, Israel and Palestine) on post exercise expectations and possible way forward at national level	JIP Beneficiaries
Plenary presentation on the round tables outcomes and discussion of drafting a Way Forward Regional Strategy (to be continued)	ALL
Drafting Way Forward Regional Strategy and agreement of the common approach	ALL



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Lessons Learnt and Way Forward

Snaphots





Lessons Learnt and Way Forward

Snaphots



An Initial Look on Key Lessons Learnt

- Cooperation between EU and UN Response Mechanisms during a natural hazard event could be significantly improved through the implementation of joint training activities on existing guidelines.
- Develop more guidelines for joint cooperation between EU Civil Protection and United Nations Disaster Relief Co-ordination (UNDRR) teams (May 2022).

Look on Key Lessons Learnt

- Cooperation between EU and UN Response Mechanisms during a natural hazard event could be significantly improved through the implementation of joint training activities on existing guidelines.
- Develop more guidelines for joint cooperation between EU Civil Protection and United Nations Disaster Relief Co-ordination (UNDRR) teams (May 2022).



PDEX Summary

- **Enhanced Regional Cooperation:** PDEX facilitated collaborative efforts among regional stakeholders to improve emergency preparedness and response coordination.
- **Strengthened Response Framework:** Through PDEX, a comprehensive gap analysis was conducted, leading to the identification and addressing of gaps in the regional response framework.
- **Improved Communication:** PDEX established standardized communication protocols and information sharing mechanisms among stakeholders, enabling better coordination and response during emergencies.
- **Capacity Building:** PDEX supported capacity building initiatives for local response authorities, equipping them with skills and knowledge to effectively respond to emergencies.



PDEX Summary

- **Raised Awareness:** PDEX conducted communication campaigns to raise awareness among the community, promoting a culture of preparedness and resilience.
- **Revitalized Dialogue:** PDEX promoted ongoing dialogue and engagement among stakeholders, fostering sustained collaboration and cooperation for long-term emergency management.
- **Positive Impact:** PDEX achievements have resulted in improved regional response capabilities, enhanced coordination among stakeholders, and strengthened emergency preparedness and response systems.



Lessons Learnt and Way Forward

- **The project was a key milestone to develop a regional framework for disaster response, and an important step to finalize the project phase one of the PD**
- **It was the first time since the beginning of the Professional dialogue, that guiding principles for SOPs in Disaster Situations for Jordan, Palestine, Israel were developed**
- **A TTX was conducted simultaneously with three entities**
- **A FSX was conducted in Jordan, Israel and Palestine**
- **Procedures developed were tested and will be slightly adapted**
- **Existing procedures will be cross checked by the three entities for needed adaptations in HNS**
- **Project generated background for the next project cycle of the PD**
- **Project funding for local capacity building needed**



Lessons Learnt and Way Forward

- The joint implementation of Training / Exercising activities between Regional Entities provides significant benefits for the continuous improvement of local / regional / and international response activities during a natural hazard event.
- The development of the 'Draft Guidelines' document has contributed positively and significantly to the facilitation and the streamlining of the Regional Cooperation process during a natural hazard event.
- The efficient design and operation of the Virtual Coordination Center is a key factor in the effective implementation of regional cooperation activities during a disaster event.
- Targeted Training Programs with regards to the UCPM / HNS guidelines and operations are of vital importance to the Regional Entities in order to be able to effectively utilize International Assistance during a natural hazard event.
- Cooperation between EU and UN Response Mechanisms during a natural hazard event could be significantly improved through the implementation of joint training activities on existing guidelines

(Operational guidelines for field cooperation between EU Civil Protection and United Nations Disaster Assessment and Coordination (UNDAC) teams (May 2022).

Thank you!



Jordanian Delegation - National Center for Security and Crisis Management (NCSCM), Jordanian Civil Defense (JCD); Israeli Delegation - National Emergency Management Authority (NEMA), Coordination of Government Activities in the Territories (COGAT), and Military Liaison Office; Palestinian Delegation - Palestinian Civil Defense (PCD), Civil Affairs, Metrology, MOFA, and Military Liaison Office. United Nations: UNOCHA Jordan (regional JIP Professional Dialogue Project Coordinator, as well as conference facilitator), UNOCHA oPt, UNOCHA Emergency Response Section from Geneva.



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